



Reform Project for Regional Administration ("ALKU-project")

3/2009



Reform Project for Regional Administration

- Set up on 29 June 2007
- The term of the project is from 29 June 2007 to 31 December 2009
- **The aim is to create a system of regional state administration which builds on citizens' and customers' needs and works in an effective and productive way**

Objectives of the project



In relation to duties and decision-making powers

1. The duties of all regional administrative authorities will be examined
2. Division of duties will be clarified
 - Duties related to permits, supervision and legal protection will be integrated in connection with the provincial administration reorganization
 - Regional development responsibilities and decision-making powers on the use of resources can be brought together as an operative cluster in the regional councils

Objectives of the project



- Duties of the regional administrative authorities will be defined, e.g. execution of legislation and performance management
 - A clear division of duties will be created between regional administration, the ministries and other central administration by devolving executive duties and development responsibilities other than those of nationwide significance to regional and local administration
3. Regional administrative experiments will be examined
 4. Superfluous duties will be phased out



Objectives of the project

In relation to regional divisions and the number of administrative authorities

5. Regional divisions will be made functional, taking into account the various economic and commuting regions, to create sensible entities
6. The aim is to harmonize regional divisions so that the operating districts of different authorities are compatible or so that undivided smaller areas create larger new areas



Objectives of the project

7. The number of authorities will be reduced considerably in order to create a clear regional administrative organization
8. Provincial administration will be reorganized
9. Cooperation will be based on operation models that resemble networks

Objectives of the project



Other objectives

10. The steering of regional administration is a functioning part of the whole administrative steering system
11. To harmonize regional administration so that it lends support to the development of local administration



Objectives of the project

12. Productivity and efficiency in regional administration will improve
13. Research data and general trends in European development activities will be taken into account

In addition

- Progress of the Project to Restructure Municipalities and Services will be taken into account
- The implications for the status of the official languages in Finland will be evaluated



Organization of the project

- Ministerial Working Group for Public Administration and Regional Development, Political guidance
 - Chairperson, Minister **Mari Kiviniemi**
- Steering group (Permanent Secretaries)
 - Chairman, Permanent Secretary **Timo Reina**
- Preparatory group (representatives from ministries, regional state administration and human resources organizations)
 - Chairperson, Director General **Silja Hiironiemi**
- 12 auxiliary working groups 2008
 - Over 250 persons participated in the working groups representing current regional authorities, ministries and human resources organizations
- 8 national working groups and 21 regional working groups 2009



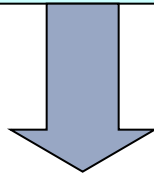
Working groups 2009

- **National working groups Jan-Dec 2009**
 - 1) Regional state administrative agency working group
 - 2) Centre for business and industry, transport and environment working group
 - 3) IT working group
 - 4) HR working group
 - 5) Financial administration and operations planning working group
 - 6) Payrol systems working group

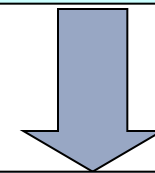
In addition, communications working group and Åland working group set in 2008 continue working in 2009
- **Regional working groups Jan-Dec 2009**
 - 6 for “AVI”-agencies + 15 for “ELY”-centres

Existing and new regional state administrative authorities

- State Provincial Offices (6)
- Employment and Economic Development Centres (15)
 - Regional Environment Centres (13)
 - Environmental Permit Authorities (3)
- Occupational Safety and Health Inspectorates (8)
 - Road Regions (9)



Centre for business and industry, transport and environment (15)
~ 4 400 personal years



Regional administrative agency (6)
~ 1 500 personal years

Regional state administrative authorities

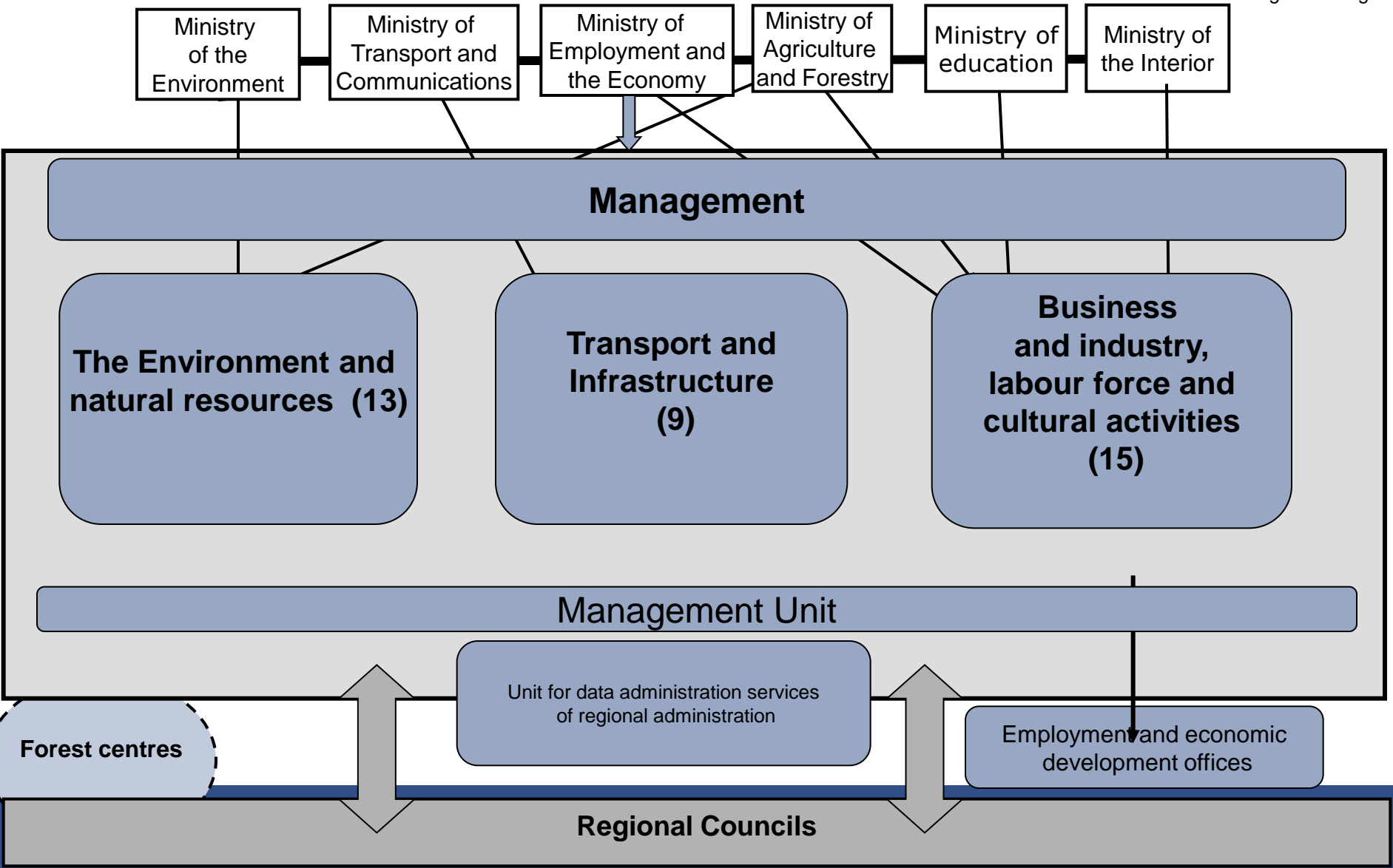


- **Centre for business and industry, transport and environment ("ELY")** is responsible for implementing and developing government activities in the regions
 - The centre will concentrate on functions related to natural resources and the environment, transport and the infrastructure, labour force, businesses and competence and activities related to culture
 - Mainly the tasks of existing employment and economic centres, road districts, regional environmental centres and state provincial offices
 - Operates in close collaboration with the regional councils
- **Regional administrative agency ("AVI")** is responsible for implementing, steering implementation and supervising implementation of legal provisions and legal protection to some extent in the regions
 - The agency will concentrate on the materialization of basic public services, legal protection, permits and supervision, public safety, tasks related to environmental permits and supervision of occupational safety
 - Mainly the tasks of existing state provincial offices, environmental permit agencies, regional environmental centres and occupational health and safety districts
 - Operates in close collaboration with local authorities and local state authorities

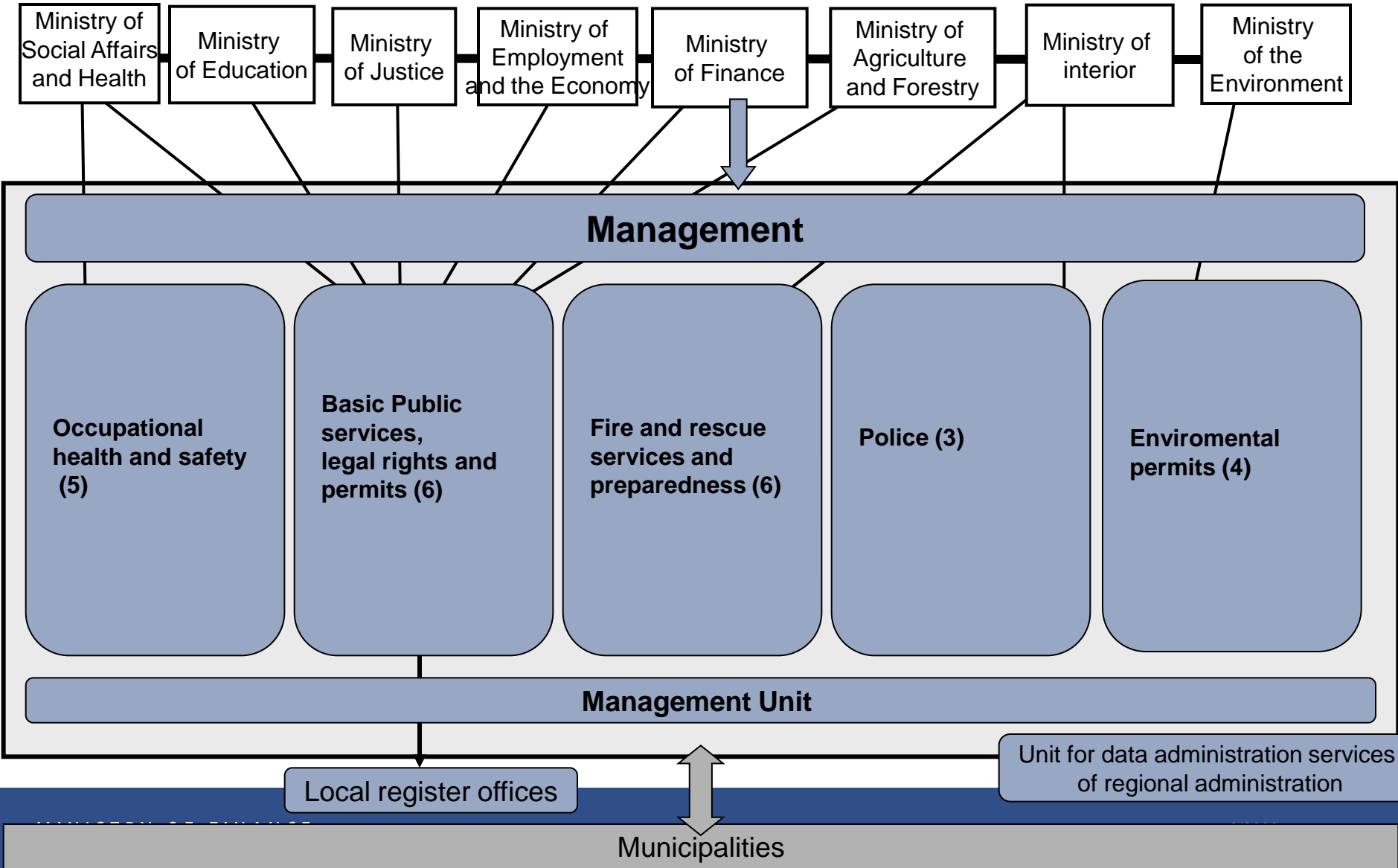
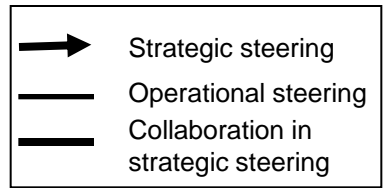


- ➔ Strategic steering
- Operational steering
- Collaboration in strategic steering

Centre for business and industry, transport and environment (15)



Regional administrative agency (6)



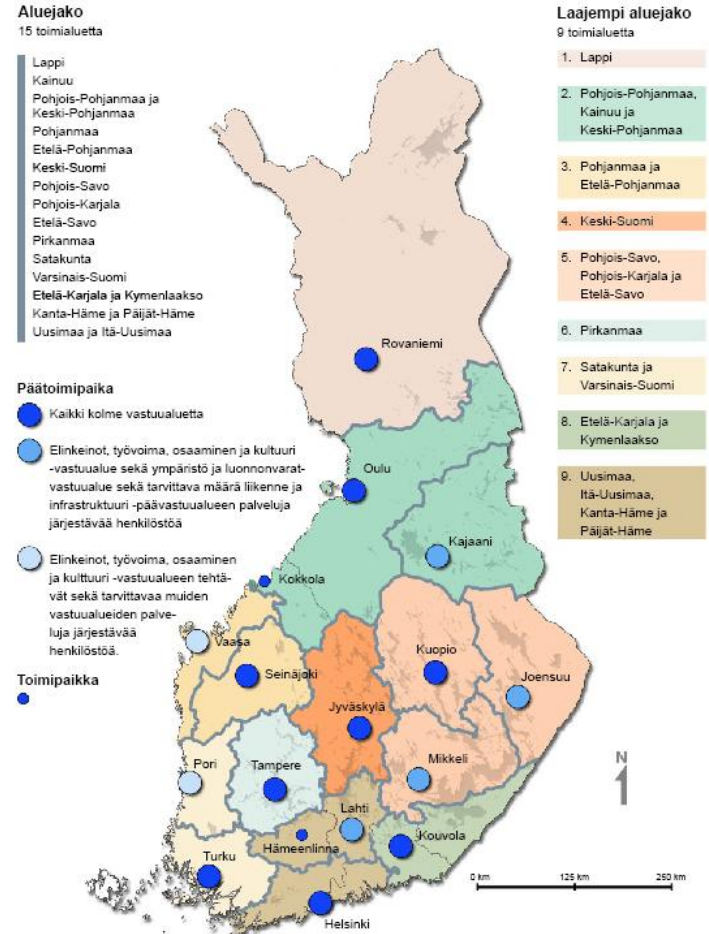


Centre for business and industry, transport and environment: Operating districts and head offices

Centre for business and industry, transport and environment (Government implementation and development tasks)

- 15 centres
- 9 operating districts comprising all three main mandate areas (Rovaniemi, Oulu, Seinäjoki, Jyväskylä, Tampere, Turku, Helsinki, Kuopio and Kouvola)
- 4 operating districts with two main mandate areas and personnel to provide services in other mandate area if necessary (Kajaani, Joensuu, Mikkeli and Lahti)
- 2 operating districts with main mandate in business and industry, labour force and competence and personnel to provide services in other two mandate areas if necessary (Vaasa and Pori)

Elinkeino-, liikenne- ja ympäristökeskus
Päätoimipaikat ja toimipaikat



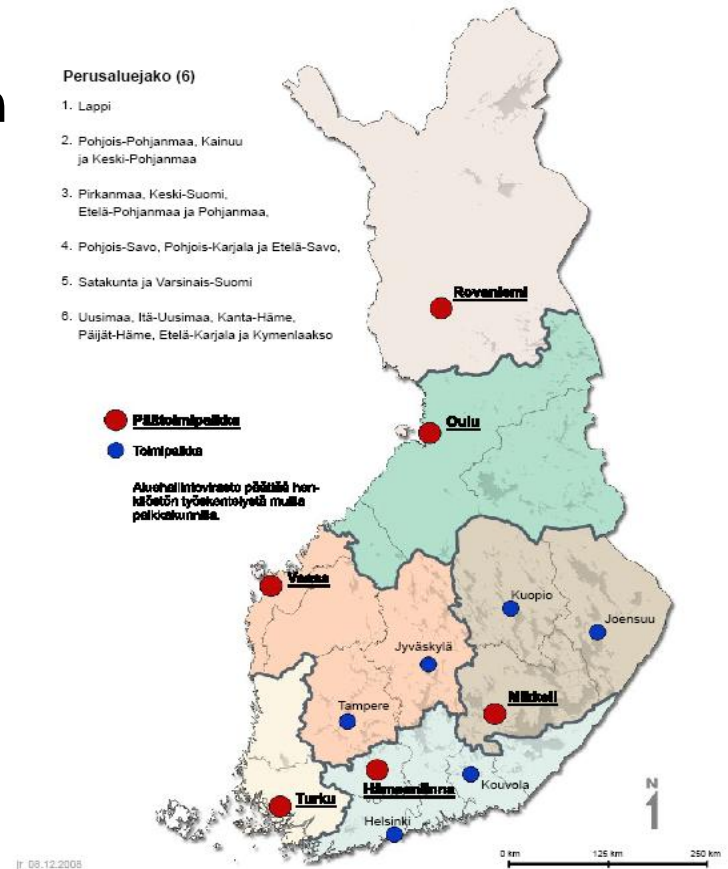
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Regional administrative agency: Operating districts, head offices and branch offices

Aluehallintovirastot
Päätoimipaikat ja toimipaikat

Regional administrative agency (Tasks involving permits, supervision and legal protection)

- The regional state administrative agency will operate in six operating districts in mainland Finland (Rovaniemi, Oulu, Mikkeli, Hämeenlinna, Turku and Vaasa)
- In addition to the six head offices, the agency has six branch offices (Helsinki, Tampere, Jyväskylä, Kouvola, Kuopio and Joensuu)



Regional administration and productivity

- A reduction of one third in the existing network of establishments relative to operations in the regions must be achieved over the transition period when reorganizing the regional boundaries and location of establishments and functions of said authorities
- Improvements in productivity if the project proposals are materialized:
 - Advantages deriving from the organizational structure
 - Specialization and networking
 - No more overlap
 - Merging and reorganizing field work
 - Developing customer services
 - Assembling customer services
 - Enhancing front and back office work
 - Tapping electronic potential
 - Revamping purchasing and procurement activities
 - Administrative, human resources, IT and other support services



Legislation

- Government Proposals (GPs) for legislative amendments completed in Jan 2009
- Statements on GPs and on proposed regional divisions complete in Feb-Mar 2009
- The ministerial working group will reconsider the GP proposal after the circulation for comments in April 2009
- GPs submitted to Parliament in April 2009
- The new law out of Parliament 20.11.
- Reforms in effect by 2010; new authorities begin 1.1.2010



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