

AERTE Survey 2015

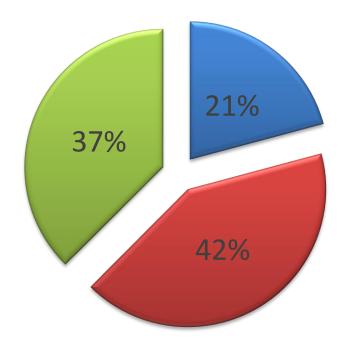
Answers

Who are the STRs?

☐ In your country, the STR is recruited by :

- professional selection ?
- political choice ?
- political choice, but on the basis of a professional selection ? 9

Dans votre pays, le recrutement des RTE se fait-il In your country, the STR is recruited by



- par sélection professionnelle? / professional selection ?
- par choix politique ? / political choice ?
- par choix politique, mais sur la base d'une sélection professionnelle ? political choice, but on the basis of a professional selection ?

□ Does the appointment of the STRs follow a formal procedure until the final decision ?

Yes: 12No: 10

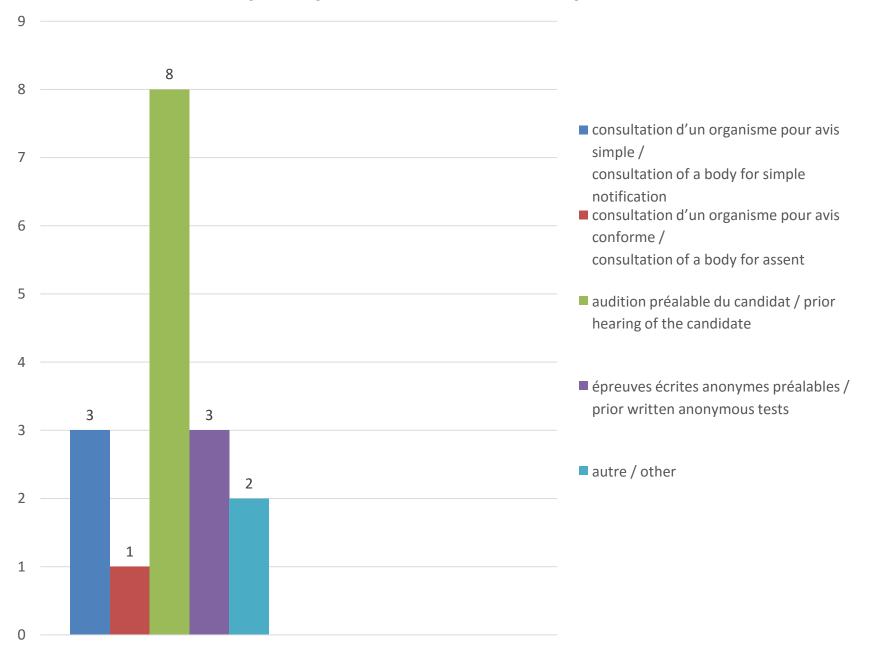
If so, what procedure?

consultation of a body:

 for simple notification
 for assent

 prior hearing of the candidate
 prior written anonymous tests
 other:
 2

Si oui, quelle procédure / If so, what procedure?



Who is involved in the procedure?

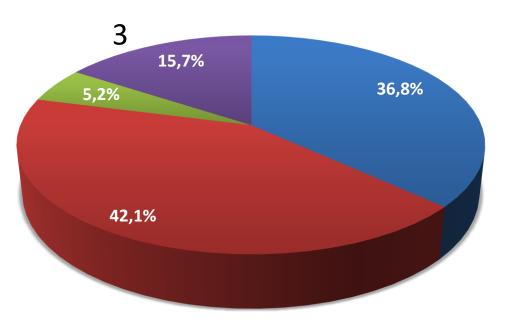
| Administration : | 7 |
|----------------------|---|
| Government : | 8 |
| Parliament : | 1 |
| ■ Local authorities: | 3 |

Who is involved in the procedure?

- Administration :
- Government :
- Parliament :
- Local authorities:



- 8
- 1



- Administration / Administration
- Le Parlement / Parliament

- Le Gouvernement / Government
- Les autorités locales / Local authorities

■ Who makes the final decision on appointment of a STR?

Government (or Head of State): 18

Administration : 1

Political party: 1 (Bulgaria)

Citizens: 1 (Fribourg)

Jury: 1 (Morocco)

Conclusion I.

1. Les solutions typiques / Typical solutions (17):

1.1. Le gouvernement ou l'un de ses membres The Government or one of its members (13):

Le gouvernement / The Government: (9) + Danemark, Grèce Premier ministre / Prime Minister: (3) Ministère de l'intérieur / Minister of interior: (1)

1.2. Gouvernement régional / Regional Government (4)

Conclusion I.

2. Les solutions atypiques / Atypical solutions (7):

2.1 Le chef de l'Etat / Head of the State (2) + Portugal

2.2 Autres / Others (5)

+ Croatie

Le chef de l'Office de l'Administration National Head of county state office appointed by the central state administrative office ☐ Conclusion II.

Le caractère de l'organe de nomination / Feature of the organ of appointment:

- 1. Nomination par un organe politique / Appointment by an organ of political feature (19):
 - 1.1. Nomination par un organe politique qui appartient à l'exécutif Appointment by a political organ of the executive

Gouvernement / The Government: (9)
Premier ministre / Prime Minister: (3)
Ministère de l'intérieur / Minister of interior: (1)
Gouvernement régional / Regional Government: (4)
Le chef de l'Etat / Head of the State: (2)

1.2. Nomination par un organe politique ad-hoc /
Appointment by an ad-hoc organ of political feature

Conseil exécutif des partis politiques (Bulgarie) / Executive Council of political parties

☐ Conclusion II.

Le caractère de l'organe de nomination / Feature of the organ of appointment:

- 2. Nomination par un organe professionnel / Appointment by a professional organ
 - Le Conseil d'Etat (Canton de Vaud) / State Council
 - Jury du Concours (Maroc) Jury
 - Commission de Fonction Publique (Chypre) / Civil Service Commission
- 3. Nomination/élection direct / Direct appointment/election
 - Les citoyens de Canton de Fribourg / Voters of Canton Fribourg

☐ Is the recruitment accompanied by :

a competency and vocational skills evaluation? 10

a basic training?

Does one become STR :

- at the start of a professional career?
- or later ?
- at any time ? 9

If later, what are the most common professional origins of the STRs?

- political :
- public administrations : 17
- education:
- private professions : 6

■ What, in your country, is the ratio men-women among the STRs? 74,25 %

What was this ratio ten years ago?

83,30 %

| | Changement de la proportion / Change of rates | Augmentation de la proportion des femmes Rise of rate of women | Augmentation de la proportion des hommes Rise of rate of men | Proportion constante Rate not changed |
|--|---|---|---|---|
| | Augmentation considérable Significant rise | +40 Suède (20/21) +30% Italie +25% Baden-Württenberg (Allemagne) +25 % Pologne (16) +? Bulgarie | - | Bavière (Allemagne) Flandres (Belgique) (3) Luxembourg (3) Norvège Roumanie Slovaquie Canton de Fribourg (Suisse) Turquie (37) Chypre (6) |
| | Augmentation modérée Modest rise | +15 % Canton de Vaud (Suisse) | + 8,3 5Pays-Bas (12) | |
| | | +14 % Finlande (7) | | |
| | | +13,3 % Estonie (15) | | |
| | | +12 % Wallonie (Belgique) | | |
| | | +11,8 % France | | |
| | Augmentation maigre Law rise | +3,5 % Maroc | - | |

| Majorité des hommes et la direction du changement Majority of men and the direction of trends 17 pays/countries | Proportion équilibré et l'augmentation Consistent ratio and increase 6 pays/countries | Majorité des femmes et la direction du changement Majority of women and the direction of trends 1 pays/country |
|---|---|--|
| Bavière (Allemagne) 0 | Baden-Württenberg (Allemagne) F+ | Suède (20/21) F+ |
| Flandres (Belgique)* 0 | Italie F+ | |
| Wallonie (Belgique) F+ | Lituanie - | |
| Bulgarie F+ | Norvège 0 | |
| Luxembourg* 0 | Canton de Vaud (Suisse) F+ | |
| Maroc F+ | Finlande F+ ** | |
| Pays-Bas F+ | | |
| Pologne F+ | | |
| Roumanie 0 | | |
| Slovaquie 0 | | |
| Canton de Fribourg (Suisse) 0 | | |
| Turquie 0 | | |
| Chypre 0 | | |
| Espagne - | | |
| Estonie F+ | | |
| France F+ | | |
| Hongrie - | | |

■ What are the qualities generally expected from a STR?

Professional skills.

| Legal training : | 9 |
|--|----|
| Control of administrative procedures | |
| Public sector experience : | 12 |
| Capacity of gestion and management : | 11 |
| Communication skills | |
| Written and oral expression: | 5 |
| Capacity of crisis management : | 3 |

Personal qualities.

Leadership Capacity of listening ,of advice, of persuasion : Sense of human relations and communication Autonomy Organizational skills: Ethics (neutrality, impartiality, equity): **Loyalty** (to the Government) : 8 Capacity of decision : 5 Other qualities mentioned more than once : Spirit of synthesis and analysis Availability, Stress resistance

What status? What career?

☐ In your country, is the STR under a status defined by legislation ?

Yes: 23

■ No: 1

Is the STR a civil servant?

Yes: 17

■ No: 7

☐ Are the STRs revocable or irremovable?

revocable: 18

Are they appointed for a fix period?

Yes: 11
No: 9

If so, which?

• 4 years : 2 • 5 years : 6

• 6 years : 3

If they are revocable, is it at any time or following precise conditions?
Which?

- at any time :
- following precise conditions : 7
- according to the common law of the public service : 2

If they are revocable, is it customary to ensure their rehabilitation?

Yes: 9
No: 11

■ Do the STRs have the right to unionize ?

■ Yes: 12 ■ No: 9

If so, do they generally?

Yes: 2 (Cyprus – Italy)

■ No: 10

☐ In case of governmental change in your country, is the practice to change :

- all the STRs ?
- part of them ? 4
- little ?
- none ? 13

how quickly:

- at the change of government? 4
- during the following year?
- progressively?

■ With the experience, what is the average duration of the STRs office in the same geographic district?

6 to 8 years

☐ In your country, can one remain STR while changing of geographic district ?

Yes: 13No: 11

☐ In your country, are there different grades of STRs?

Yes: 7
No: 16

Is it possible to make a career as STR?

■ Yes: 6 ■ No: 17

If so : by moving up rank ? 4
 by taking a more important geographic district ? 4

☐ Can the STRs keep their rank and be employed in other public services ?

• Yes: 4 • No: 19

□ Can the office of STR be associated with a uniform (even worn in rare circumstances)?

■ Yes: 4 ■ No: 20

□ Are you subject to evaluation?

• Yes: 13 • No: 10

If so, how? by whom?

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administrative: 11politic: 3citizen (Fribourg): 1
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■ What is, in your country, the retirement age for a STR?

65,5 years (1)(2)

Do the functions of STR give pension rights?

■ No: 1 ■ Yes: 22

No but depart rights: 1

- (1) with possibility of continuing later in several countries.
- (2) In Fribourg after 15 years in function

What training?

Do you think that, in practice, the STRs are mostly trained through experience?

■ Yes: 20

■Not sure : 2 ■ No : 1

■ Which is the most usual initial training for the STRs (when they were students) ?

• law: 16

political science : 9

economics: 11

very varied: 7

□ Is there one (or several) training institution playing traditionally an important role in the STRs training (initial or continuing) ?

■ Yes: 6 ■ No: 18

If so, which?

SNA (Italy)

NUP (Hungary)

ENA/CHEMI (France)

Public Service Academy (Cyprus)

Royal Institute of Territorial Administration (Morocco)

☐ In your country, do the STRs have access to training?

■ Yes: 20

If so, are they mandatory or optional?

Mandatory : 2 (Finland, Turkey)

• Optional : 20

■ In which areas do they have the possibility of training?

As the rest of the Public Service: 4

Specific training for the STR:

• All areas : 9

□ Are there training areas that you would need, but to which you may not have access?

■ Yes: 6 ■ No: 18

Are the trainings to which you have access normally ensured by:

public administrations ? 18

public training institutions?

private organisations?

| In the following areas, are trainings regularly organ | ised | for |
|---|------|-----|
| the STRs? | | |

■ No: 8

foreign languages : 5

• information and communication technologies : 5

media training (audio-visual media; social networks): 4

negotiation:

change management : 4

European regulation : 5

• law : 7

□ Are you satisfied with the training offer to which you have access?

■ Yes: 14 ■ No: 8

If not, why?

too, far ?

too expensive ?

too rarely proposed ? 6

unavailable training?

• ... ?

What living and working conditions?

☐ Is the STR's compensation situated in the upper slice of the public officials?

Yes: 20
No: 2

□ If they receive a compensation, is it of a comparable level with that they would receive in the private sector with equal responsibility:

- superior to the private sector?
- at the same level ?
- less than in the private sector?

■ Do the STRs dispose of entertainment expenses ?

■ No: 8 ■ Yes: 16

If so, are they

- free of use?
- regulated ? 14

■ Do they dispose of official accommodation?

■ No: 14 ■ Yes: 10

If so, is it:

A private accommodation ?

• An official residence for receptions and events ?

☐ Is there a national legislation that checks if the STR respects the ethical rules from the beginning to the end of his office :

■ No: 3

• oath ? 13

declaration of interest ?

personal statement of assets ? 12

family declaration of assets ?

■ What obligations are imposed upon them ?

| reserve duty | | |
|---------------------------|----|-----------|
| during the function | 15 | |
| after the function | 9 | |
| confidentiality agreement | 15 | |
| residency obligation | 10 | |
| constant availability | 18 | |
| impartiality | 20 | |
| <pre>• other</pre> | 1 | (loyalty) |

Can the STRs be absent without authorisation :

- from their geographic district ? Yes: 16
- from their country? Yes: 9 (among which 2 after information of the hierarchy).

■ What is the annual amount of vacations?

33 days (in theory...)

□ Does the STR exercise his office alone (with a secretariat) or does he have a team of personal counsellors?

Team (variable size): 22

■ What is the average number of the close team (cabinet) which he disposes of :

- total number of his immediate office? 11 (few having a real assistant)
- including how many managers ? 2

- ☐ How many direct subordinates (n-1) does he have ? 16
 - including how many heads of service ? 5

(answers not significant enough)

- □ Do you manage directly specific credits (functioning or / and investments):
 - for the organization of your services? No: 10 Yes: 12
 - for the maintenance of your premises? No: 10 Yes: 12
 - for the maintenance of your official residence? No:1 Yes:7

If so, is this management controlled? Yes: 7

By whom? • Administrative services: 13

Court of Auditors:

□ Are your functions only representational ?

No: 23

☐ Is the office of STR in your country:

- little stressful ?
- rather stressful ? 13
- very stressful ?

☐ Is the tress taken into account in your professional framework?

Yes: 7 No: 17

☐ Can the STRs benefit from support in certain circumstances?

Yes: 7 No: 15

from coaching? Yes: 7 No: 17

☐ Is there a human resources policy for the STRs?

Yes: 8 No: 16

Reforms, means and contribution to public investment

(Questions prepared by the OECD)

- □ Has your country recently launched or is going to launch – significant institutional and financial reforms ?
 - Yes, mainly through the recentralisation of several responsibilities and budgets: 3
 - Yes, mainly through the decentralisation of several responsibilities and budgets:
 - Yes, through processes of both decentralisation and recentralisation and financial reallocation: 10
 - No, no reform of this type :

If the answer is NO, could you indicate if such institutional and financial reforms are considered within the next 5 years?

Yes: 5 No:5 NSP: others

If the answer is YES, could you specify if the institutional/financial reforms have a direct impact on the tasks of the territorial state representatives?

Yes: 15

- □ Has your country recently launched or is going to launch – significant territorial reforms (redrawing of sub national administrative boundaries) ?
 - Yes, specify: 10 (territorial reform, except 1: health system)
 - No: 14

If the answer is NO, could you indicate if such territorial reforms are considered within the next 5 years?

Specify: on the way: 5
 professionalisation of prefects (Romania)
 reduction of the number of districts (Fribourg)

If the answer is YES, could you specify if the territorial reforms have a direct impact on the scope of action (geographical boundaries) of the territorial state representatives?

■ Yes: 8

□ Have the territorial state officials been involved/associated in the preparation of these institutional, financial and/or territorial reforms?

Yes, closely; Specify where and in what form: 8 (committees)

Yes, but not closely: 8

■ No: 6

□ Has your country recently launched – or is going to launch – reforms touching deconcentrated public services and organisation ?

• Yes: 6

■ No: 17

□ Are State Territorial Representatives functions ?

- generally reinforced:
- generally weakened:
- threatened on the long run : 1
- not evolving in one way or another:

☐ How do budgets allocated to the activities of State Territorial Representatives evolve?

| decrease, like public budget in general : | 14 |
|---|----|
| decrease, specifically for State territorial services : | 3 |
| ■ increase, like public budget in general: | 1 |
| • increase, specifically for State territorial services : | 1 |
| remain stable · | 5 |

□ Do State Territorial Representatives play a role in the design/implementation of national programmes of public investment (including infrastructure development)?

- Yes, absolutely. This is one of their core functions:
- Yes, but this is one role among others:
- Not particularly :
- Not at all. They do not play any role in this field:

□ If yes, can you precise their role concerning their interaction with sub-national governments for the design/implementation of national programmes of public investment?

Regulatory control on the conformity of local investment projects :

Ex-ante? 6

Ex-post?8

Financial control on sub-national governments :

Ex-ante? 6

Ex-post?8

Advisory role ?

Provider of information on national (or international) programmes of public investment?
7

Support for evaluation of projects :

Ex-ante? 1

Ex-post? 1

 Coordination with a variety of stakeholders (sub-national governments, other public actors, private actors, private operators, citizens, etc.) ? 12